

Rail Ombudsman Consumer Experience Survey Report | March 2025 | IntCliUs

Background and objectives

Since the Rail Ombudsman (RO) was formed in November 2018, it has provided a free and independent alternative dispute resolution service. It serves as an escalation point for rail industry complaints, mediating between Rail Consumers and Rail Operating Companies (ROCs).

The Rail Ombudsman provides fair and impartial services when mediating between Rail Consumers and ROCs. It makes decisions in relation to complaints and raises standards in the industry by providing training.

The Rail Ombudsman has a broader remit than the decision for each complaint, but it is from each individual's voice that it learns and provides feedback to enable the industry to continuously improve. The Rail Ombudsman can also make recommendations to ROCs to improve the way their service is delivered and publish case studies and data which can provide insight into common complaints and how to raise standards.

The Rail Ombudsman appointed Ipsos, an independent research agency, to collect feedback, where possible, from rail consumers who have contacted the Rail Ombudsman between January 1 and December 31, 2024.

In November 2023, the Office of Rail and Road (ORR) assumed sponsorship of the Rail Ombudsman and is partially funding this study. The RO has since introduced new passenger contact channels and a programme of upgrades to processes and systems to provide for a more accessible service. This research provides an insight into the experience of users of the Rail Ombudsman service. Feedback focuses on those who have had a case closed by the Rail Ombudsman, with their feedback separated from those whose cases are beyond the remit of the RO and thus deemed 'out of scope'.

In 2024, the following objectives were set:

- Evaluate the accessibility of the Rail Ombudsman
- Gather insights into consumers' profiles, with a focus on disabilities and socioeconomic profile
- Identify specific challenges any group faces while accessing services
- Incorporate an inclusive survey design



Methodology

Methodology

- > This survey is a follow-up to previous waves conducted annually since the start of the Rail Ombudsman operation in 2018.
- Fieldwork dates: 28th January 2025- 18th February 2025
- 10-minute online survey sent out to 3,287 Rail Consumers who had contacted the Rail Ombudsman between the 1st January 2024 31st December 2024. 3,287 was the number of eligible complaints to mail out to once any duplicates or incomplete/ missing/ contact details were removed. Total original sample was 3,864 records for 2024.
- Research design was adjusted to include a multi-mode telephone survey of up to 20 minutes to make the survey accessible; 55 interviews were completed using telephone methodology
- Questionnaire changes introduced in 2023 (retained in 2024) include six open-end questions to collect feedback on experience and painpoints, and new rating questions on accessibility and consumer profiling (disability, ethnicity, income, education, current circumstance and social grade)
- > 25% survey completion rate was achieved from those who were sent the survey
- 527 Rail Consumers with cases that were in scope for the Rail Ombudsman completed the survey in 2024, along with 278 out of scope responses
- The survey population may not be representative of the demographic characteristics of complainants who use the Rail Ombudsman's services. We have incorporated various strategies to mitigate bias, however, perfect representations may not always be achievable

Industry context 2024

- Growth in rail passenger journeys across 2024. There were 1.7 billion journeys in the 12 months to September 2024, a 12% increase on the same period in 2023.¹
- Fewer strikes in 2024 as final negotiations with RMT and ASLEF result in pay deals accepted in the second half of the year, ending national disputes.²
- Number of complaints escalated to the Rail Ombudsman decreased.
- Ipsos publication on rail strikes from 2024 shows that 32% of Britons support strike action, while 42% are opposed.³
- Ipsos publication on the state of Britain's rail transport found the public are more likely to rate the quality of rail services as poor (40%) than good (31%).
- 42% agreed that they had decided not to travel by rail in the last 12 months due to concerns about the reliability of services and the same proportion disagreed that railways provided good value for money for passengers.⁴

<u>1 - Passenger rail usage | ORR Data Portal</u>
<u>2 - Train drivers accept pay deal bringing end to strikes in England - BBC News</u>
<u>3 - A third of Britons support railway workers taking strike action | Ipsos</u>
<u>4 - 2 in 5 people don't think British railways provide good value for money to passengers | Ipsos</u>

Ipsos Public attitudes towards rail nationalisation and strike action



May 2024

Train drivers accept pay deal to end strike action





Another rail passenger milestone reached – over 1.7bn journeys in 12 months to September 24

19 December 2024

Definitions

Term	Definition
In Scope	A complaint accepted as being eligible for the Rail Ombudsman scheme.
Out of Scope	A complaint that is outside the remit of the Rail Ombudsman.
Simple Resolution	A stage in the Rail Ombudsman process that provides an opportunity, in some circumstances, to quickly resolve an issue.
Complex Resolution	A stage in the Rail Ombudsman process where a simple resolution is not possible. The Rail Ombudsman will first mediate and then where applicable, adjudicate to resolve an in-scope complaint.
Mediation	The process by which, assisted by an independent view from the Rail Ombudsman, a settlement in relation to an in-scope complaint can be negotiated to which both the Rail Consumer and the participating Rail Operating Company agree.
Cases resulted in a full or partial Rail Consumers remedy	The Ombudsman instructs Rail Operating Company to take action, Rail Consumer complaint upheld in part, Rail Consumer complaint upheld in full, resolution reached between both parties prior to mediation and settled through mediation.
Cases ruled in favour of the Rail Operating Company	Rail Consumer complaint not upheld.
Rail Operating Companies	All licenced train or station operators, including Network Rail and National Rail Enquiries



How has the profile of complainants changed vs. 2023?

Same proportion of cases decided in favour of the Rail Operating Company (ROC) an outcome linked with much lower satisfaction

	2023	2024
In favour of ROC	36%	37%
Full or partial consumer remedy	64%	63%

Within *Full* or *Partial Consumer Remedy* cases, there were very similar case outcomes to last year

% of full or partial consumer remedy	2023	2024	
Simple – settled prior to mediation	53%	54%	
Mediation	35%	34%	
Split decision	10%	10%	
Simple – Administrative	1%	1%	
Decision in favour of consumer	1%	0%	

Categories of complaints have shifted slightly in 2024 – Quality on Train and Train Service Performance have marginally increased in proportion

Category-top 5 (all over 5% shown)	2023	2024	
Delay compensation schemes	40%	38%	
Complaints handling	17%	13%	
Train service performance	15%	17%	
Quality on train	6%	9%	
Company policy	5%	5%	

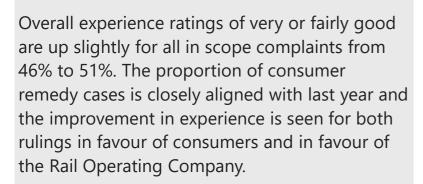
Overall, a profile of complainants which is older, skewed towards males, higher social grade and education than the average rail passenger population. The older age group are (from lpsos research) the least likely to support rail strikes.¹



N.B. Full or Partial Consumer Remedy outcomes are: Simple – settled prior to mediation, Mediation, Split decision, Simple – Administrative and Decision in favour of consumer. In favour of ROC cases outcomes are Decision made in favour of business and Simple - Other <u>1 - Public divided over support for rail strikes | Ipsos</u>

Executive Summary

An overall increase in user satisfaction with the Rail Ombudsman



More widely, the profile of consumers taking part in the survey is consistent with 2023. Simple case outcomes, which make up over half of the consumer remedy profile, are driving the increase in satisfaction with the overall experience. Mediation continues to make up around a third of remedy cases this year, with overall ratings remaining stable compared with last year.

Perceptions of staff being professional and knowledgeable remain positive

Across the various elements of the Rail Ombudsman's service, on the whole results have increased from last year.

Consumers with a Full or Partial remedy continue to rate Rail Ombudsman staff highly, particularly for professionalism and knowledge, and how well they are kept informed throughout the process. Improvements are also seen for cases decided in favour of the Rail Operating Company, clear explanation and staff knowledge of the process up the most vs. 2023.

However, consumer perceptions about the amount of effort they personally had to put in to resolve the case compared to the Rail Ombudsman, continue to show a mismatch.



Accessibility continues to be a key area of strength

Accessibility remains a top-rated area both in the overall complaints handled by the Rail Ombudsman and in the complaints that resulted in favourable outcomes for Rail Consumers. This year perceptions have improved most around the Rail Ombudsman being helpful, informative and transparent.

Encouragingly, there is no evidence of any complainants experiencing specific challenges accessing services once they have contacted the Rail Ombudsman.

More consumers are contacting the Rail Ombudsman via the website, and there has been an increase in the proportion rating the speed of response and range of different contact methods as good. Those that use the application portal are finding it easier to use and clearer than last year.



Of the 25% of rail customers that took part in the survey this year, half

rated their experience as positive, which is 5pp higher than 2023

Percentage rating experience overall as...

51% rate their experience very c fairly good)r •5pp vs 202	nu exp cc ex	umber of they hav perience onsumers operience	to 2023 results, the consumers who say e had a very good has increased. More s have had a positive with ratings of very ing the most change.
38%	13%	9%	11%	30%
+4pp	+2pp 0)pp	-1pp	-Зрр

■ Very good ■ Fairly good ■ Neither good nor poor ■ Fairly poor ■ Very poor

Change in % points (pp) vs. 2023



Proportion of participants based on case outcomes has remained stable since 2023 % of in-scope cases in each category



of cases resulted in a full or partial Rail **Consumer remedy**



of cases ruled in **37%** favour of the Rail Operating Compa **Operating Company** **Experience of the Rail Ombudsman** % rating fairly or very good overall

Simple n=275



Mediation n=115



The overall results could be influenced by a mix of factors. These include the benchmark for satisfaction perceived as broader than that of the RO. The industry context, the makeup of complaint characteristics and experience also play a role.

lpsos Q1. Taking everything into consideration how would you rate your overall experience with the Rail Ombudsman? Base: Cases dealt with by the Rail Ombudsman (529)

This year the proportion of cases ruled in the favour of the ROC and cases

resulting in full or partial consumer remedy is very closely aligned to 2023

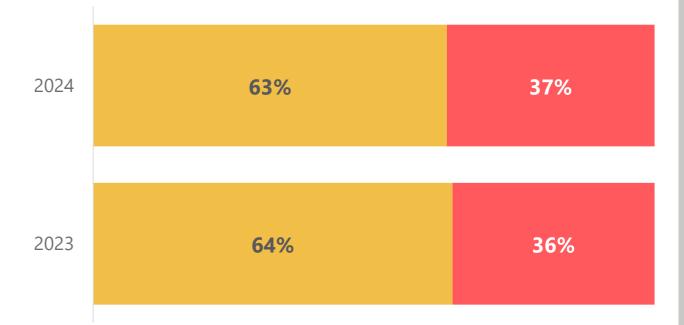
2024 42% 24% 34% 2023 47% 26% 27%

- Cases resulted in full or partial Rail Consumers remedy
- Cases ruled in favour of the Rail Operating Company
- Out of scope

Case outcome profile overall

Base: All respondents 2024 (807), 2023 (943); Base: Cases dealt by the Rail Ombudsman in 2024 (529), Cases dealt with by the Rail Ombudsman in 2023 (687).





Cases resulted in full or partial Rail Consumers remedy

Cases ruled in favour of the Rail Operating Company

NOTE: The case outcome is strongly linked with satisfaction and so a change in the profile among cases dealt with will affect the total level results

lpsos

Overall results show improvement for both case outcomes, particularly

for cases resulting in full or partial Rail Consumers remedy

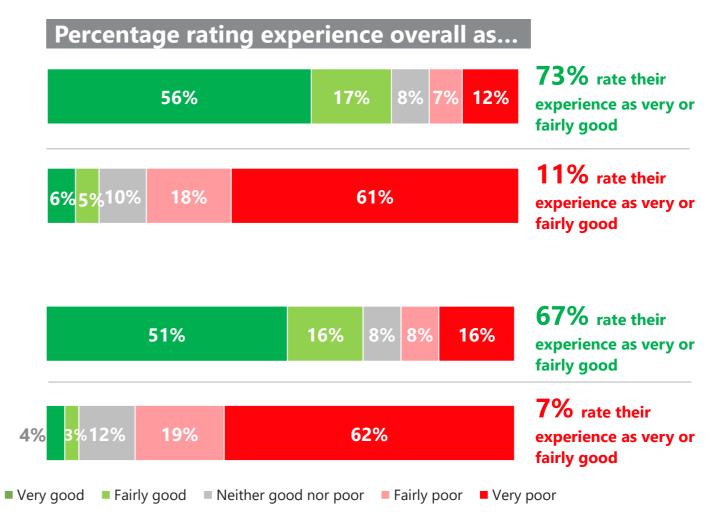
Differences between case types

63% Cases resulted in full or partial Rail Consumers remedy

37% Cases ruled in favour of the Rail Operating Company

64% Cases resulted in full or partial Rail Consumers remedy

36% Cases ruled in favour of the Rail Operating Company



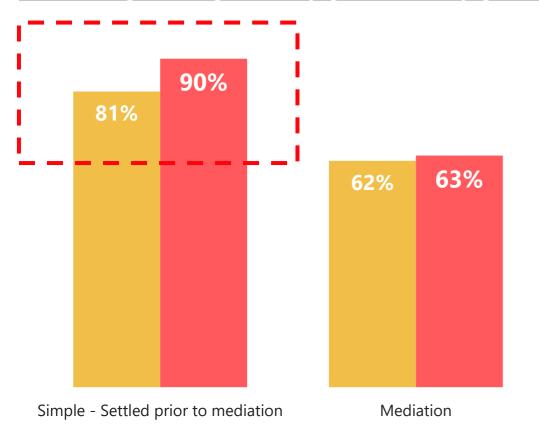
Q1. Taking everything into consideration how would you rate your overall experience with the Rail Ombudsman? Base: Cases dealt with by the Rail Ombudsman 2024 (529), 2023 (686), 2022. (434).

2023

2024

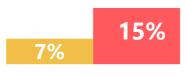
For full or partial consumer remedy, overall experience for 'Simple – Settled

prior to mediation' and 'Simple – other' has increased the most vs. 2023



Percentage rating as fairly good or very good





Simple - other



Decision made in favour of business

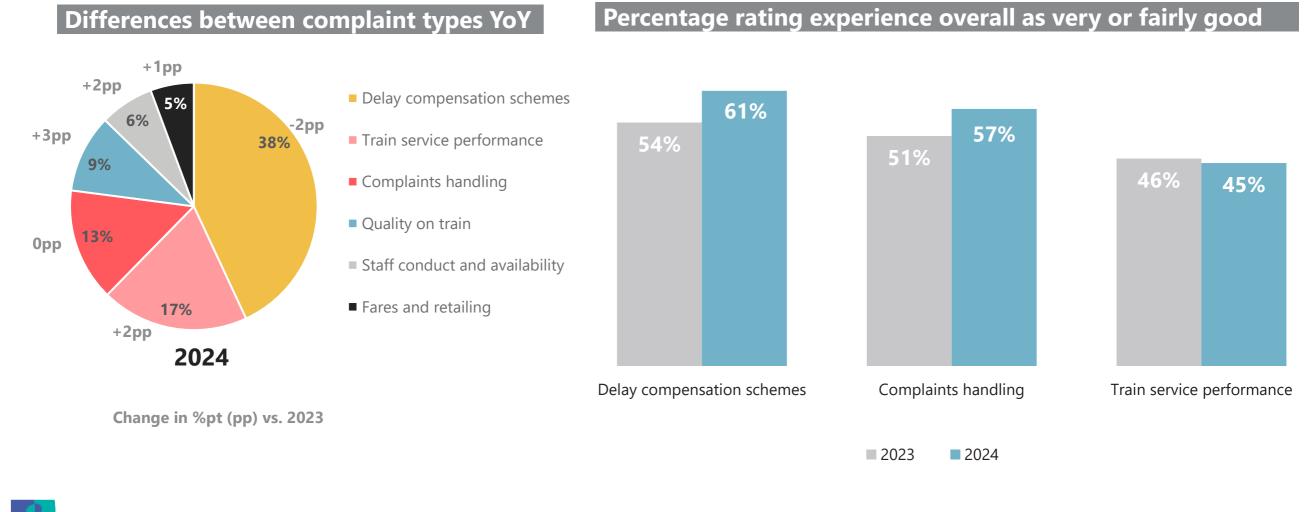


Cases decided fully or partial consumer remedy in 2024 (35 - 180), Cases decided in favour of the Rail Operating Company in 2024 (101) Cases decided fully or partial consumer remedy in 2023 (45 - 233), Cases decided in favour of the Rail Operating Company in 2023 (247) **Q1.** Taking everything into consideration how would you rate your overall experience with the Rail Ombudsman?

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Slight changes in complaint type profile compared to 2023. Overall experience

improves for Delay compensation schemes and Complaints handling





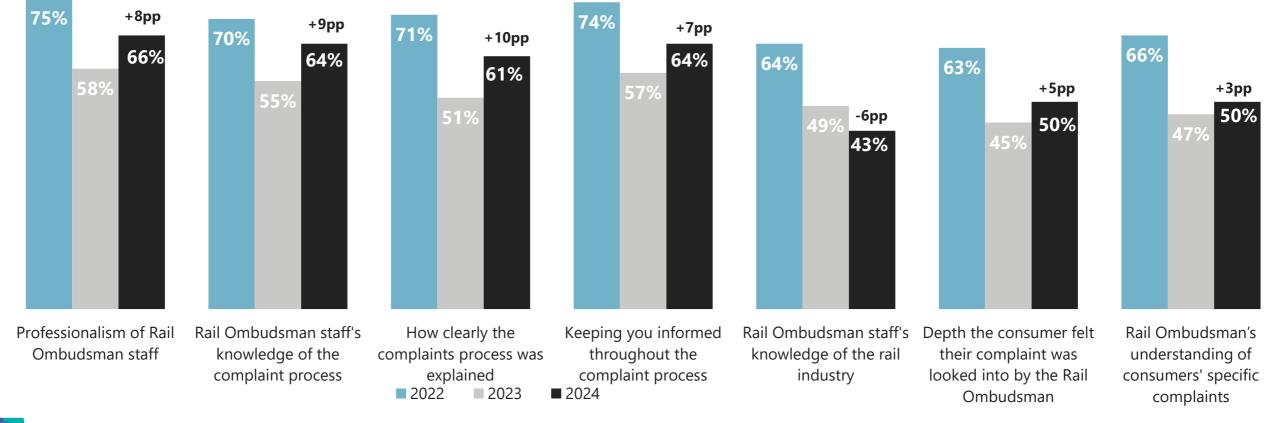
Q1. Taking everything into consideration how would you rate your overall experience with the Rail Ombudsman? Base: : Cases dealt with by the Rail Ombudsman 2024 (529), 2023 (687).

At a total level, most consumer ratings of the service have increased since

last year, across the various elements of experience with the Ombudsman

Percentage rating as fairly good or very good

Change in % point (pp) vs. 2024



Q11. How would you rate the following aspects of the Rail Ombudsman's service? Base: Cases dealt with by the Rail Ombudsman (2024: 529, 2023: 687, 2022: 434).

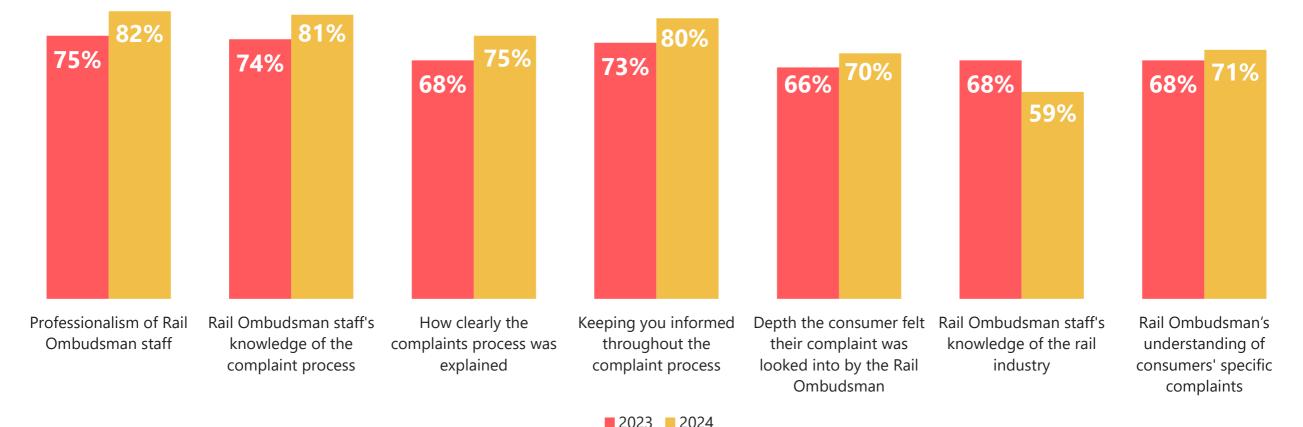
NOTE: Positive results at the overall level are influenced by change in profile - higher volumes of cases in favour of consumer in 2022 which score higher

lpsos

Consumers with full/partial remedy continue to rate Rail Ombudsman

staff positively particularly on professionalism and knowledge of the process

Percentage rating as fairly good or very good



Q11. How would you rate the following aspects of the Rail Ombudsman's service?

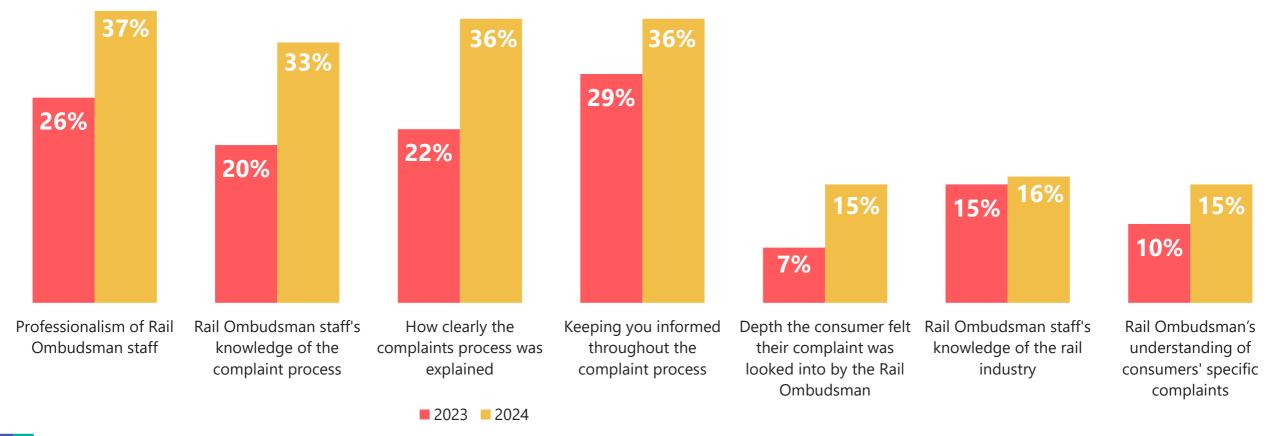
2024: Cases dealt with by the Rail Ombudsman. Cases decided fully or partially favour of rail passenger (335), Cases decided in favour of Rail Operating Company (194).

2023: Cases decided fully or partially favour of rail passenger (359-440), Cases decided in favour of Rail Operating Company (200-247).

For cases decided in favour of the ROC, all aspects have seen increases, notably,

in the clear explanation of the process and professionalism of staff

Percentage rating as fairly good or very good



Q11. How would you rate the following aspects of the Rail Ombudsman's service?

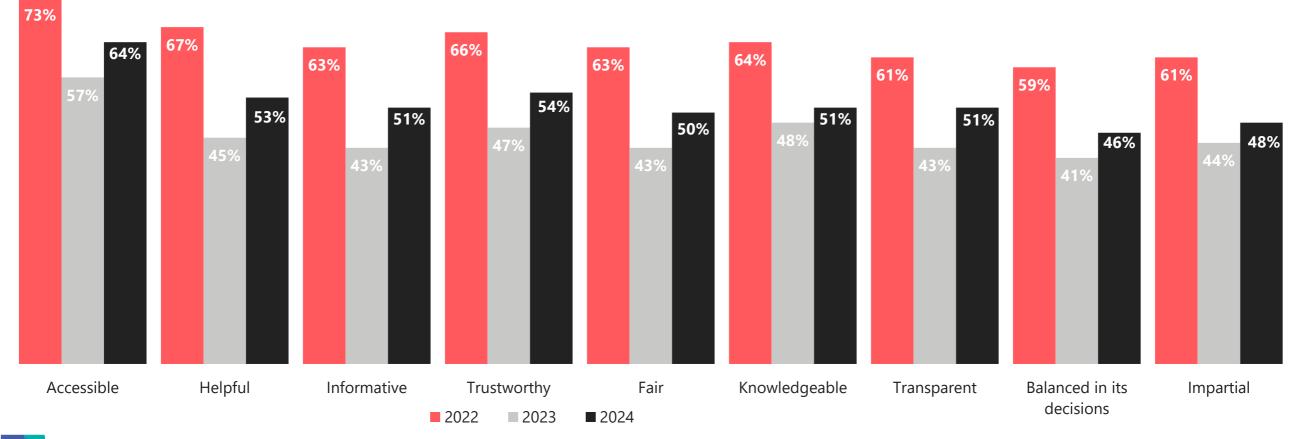
2024: Cases dealt with by the Rail Ombudsman. Cases decided fully or partially favour of rail passenger (335), Cases decided in favour of Rail Operating Company (194).

2023: Cases decided fully or partially favour of rail passenger (359), Cases decided in favour of Rail Operating Company (200).

Metrics have increased since 2023, especially Accessibility, Transparency

and Helpfulness, but scores still lie below 2022/2021 levels

Percentage agreeing that the Rail Ombudsman is...



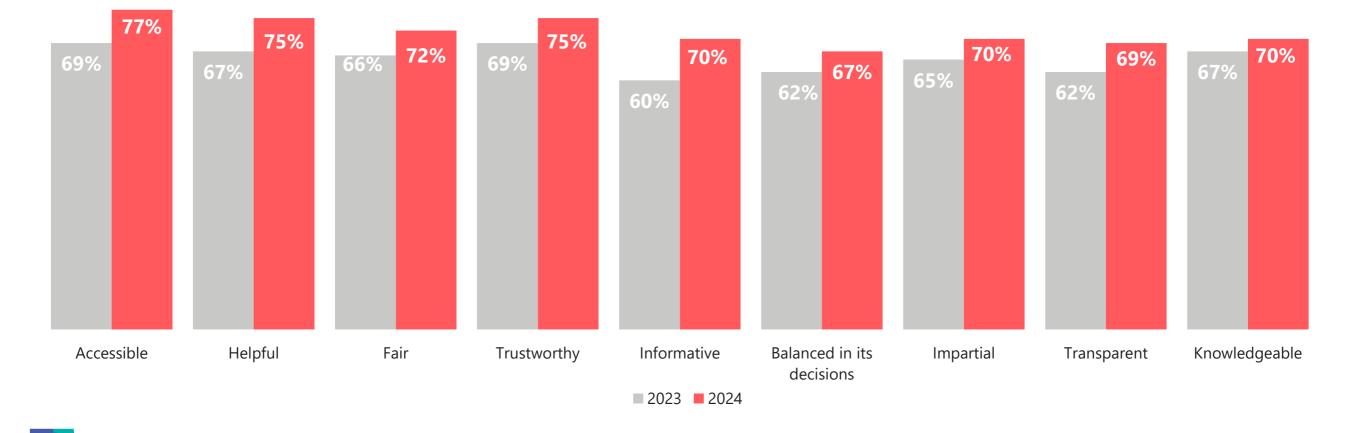
lpsos

Q4. Taking into account your overall experience, how strongly do you agree or disagree that the Rail Ombudsman is... Base: Cases dealt with by the Rail Ombudsman (2024: 529, 2023: 687, 2022: 434).

Accessibility, along with Helpfulness and Trust, remain top-rated

areas for cases with full or partial consumer remedy

Percentage agreeing that the Rail Ombudsman is...

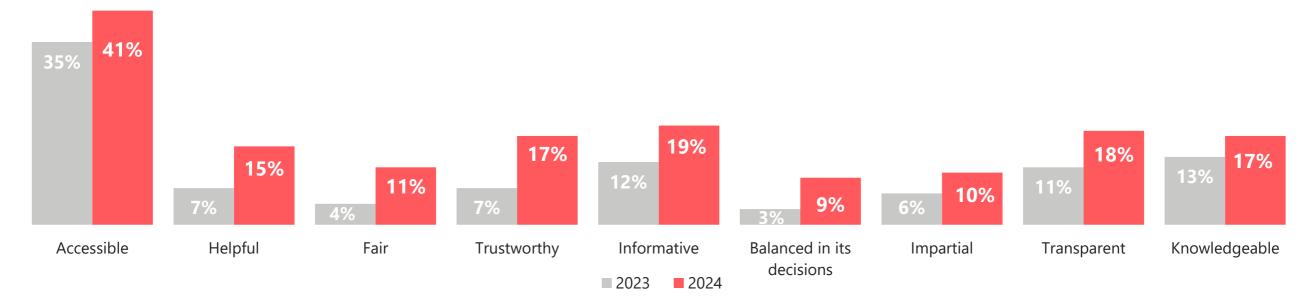


Q4. Taking into account your overall experience, how strongly do you agree or disagree that the Rail Ombudsman is... Base: Cases decided in full or partial consumer remedy (335)

Accessibility remains a top-rated area for cases decided in favour of the Rail

Operator, with notable increases for Trust and Helpfulness

Percentage agreeing that the Rail Ombudsman is...



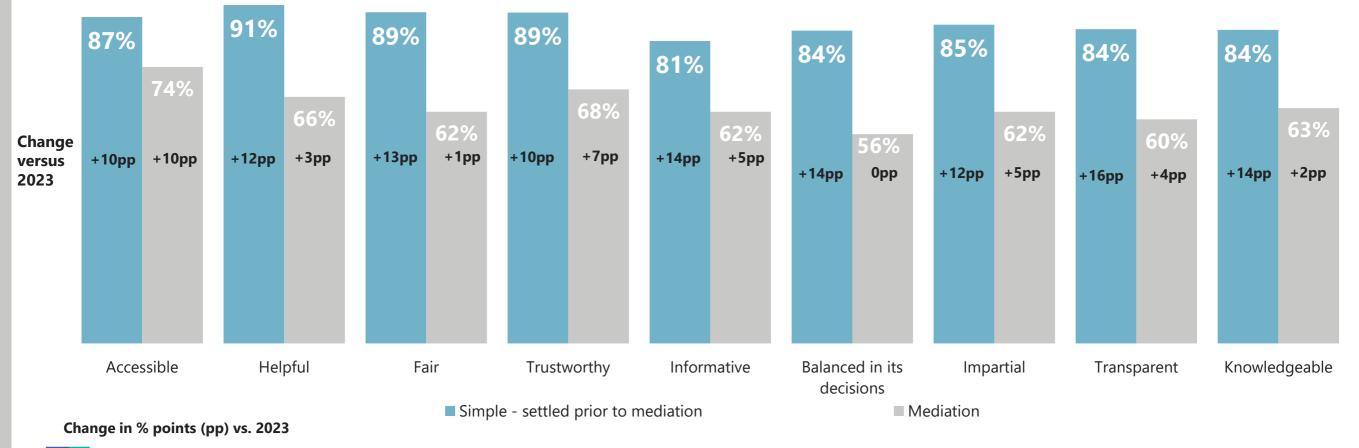


Q4. Taking into account your overall experience, how strongly do you agree or disagree that the Rail Ombudsman is...? Cases decided in favour of Rail Operating Company (194).

Simple resolutions have large increases in positive agreement across

the board, whilst Mediation outcomes remain more critical

Percentages agreeing that the Rail Ombudsman is...



Q4. Taking into account your overall experience, how strongly do you agree or disagree that the Rail Ombudsman is... Base: Simple – settled prior to mediation (234), Mediation (115).

Having the complaint dealt with promptly, being communicated with

clearly and being treated fairly are key considerations

Why do you rate your experience positively/negatively?

The response time was good. They took the time to understand the issues, they communicated clearly, and were easy to deal with.
Complex case ³¹

[They] listened to all my evidence and took my claim back to [train operating company name], and got a very timely, successful outcome. She responded very promptly, and communication was clear.
Complex case

Excellent communication - provided updates exactly when they said they would and provided reasonable time for response. Delivered desired outcome within agreed time period and followed up to ensure that rail company delivered simple case agreed refund.

Foor communication, lack of empathy or understanding of my experience and a complete dismissal of the evidence I provided.
Complex case 75

Communication was difficult - having to log in to view messages seemed time consuming. And the whole process seemed to favour the train operator, not the customer.

lpsos

Q2a. Why did you rate your experience of the Rail Ombudsman positively? Base: 267 **Q2b.** Why did you rate your experience of the Rail Ombudsman poorly? Base: 214

Timely responses, having a case resolved quickly and ease in the

process throughout is appreciated by consumers

Why do you rate your experience positively/negatively?

If The process in terms of raising a complaint against a TOC was easy to understand. The website was intuitive. The follow-up from the Rail Ombudsman was timely. The Rail Ombudsman was able to resolve the issue with the TOC and advocated strongly on my behalf.

Quick responses and resolution of my issue. Forms and process were user friendly, and it didn't feel like the admin involved was overwhelming.
Complex case

¹⁶ They took care to understand the case properly - it was very complicated by the time it got to them! They did not give up, despite the obfuscation they got from [Rail Service Provider].
Complex case³³

Difficulty in contacting, repetition of facts, loss of contact (I was abroad) and refusing to believe that I had not received an email I had not received.
Simple case 11

It's relatively straightforward, but the website is not very easy to navigate.

Complex case

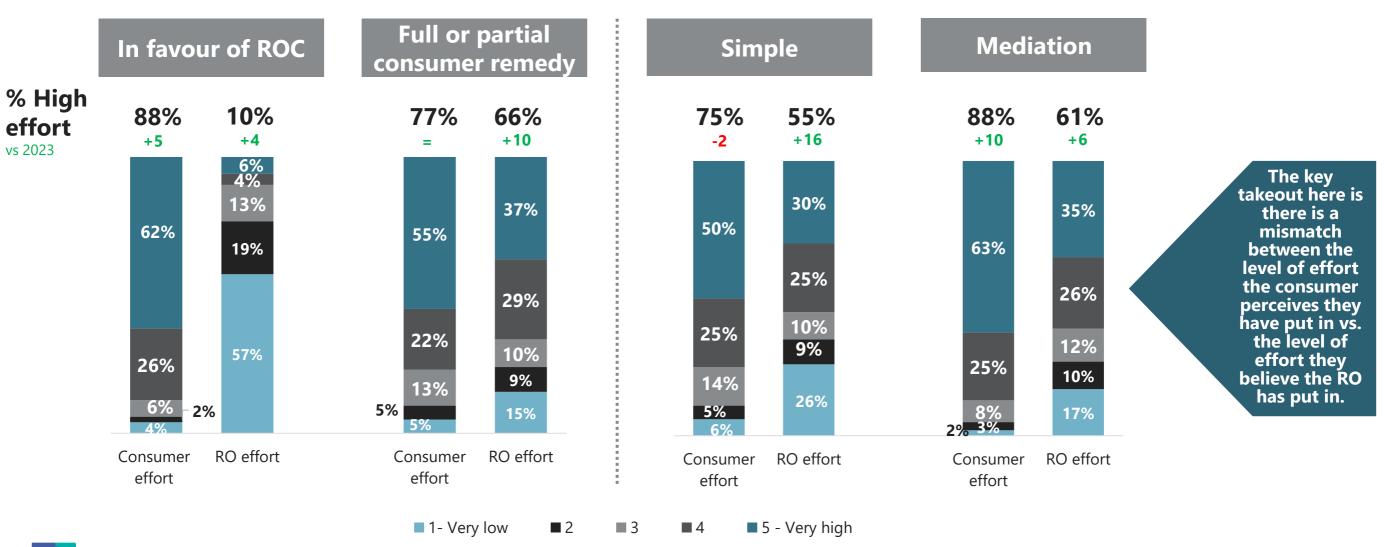


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Q2a. Why did you rate your experience of the Rail Ombudsman positively? Base: 267 **Q2b.** Why did you rate your experience of the Rail Ombudsman poorly? Base: 214

Perceptions of Rail Ombudsman's effort in resolving cases has increased YoY,

especially for full/partial consumer remedy and Simple cases



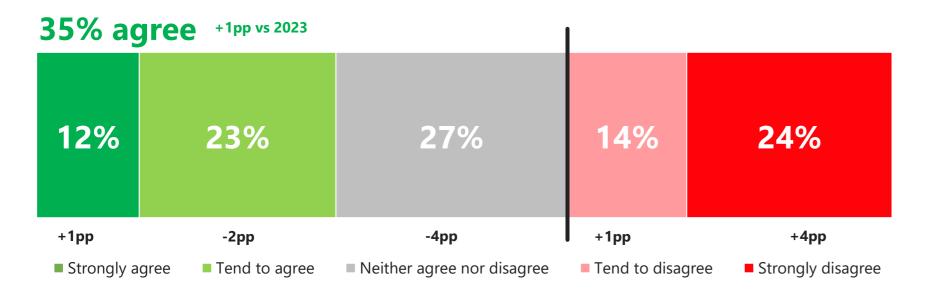
Ipsos

Q19. How much effort would you say that the Rail Ombudsman put in to try and resolve your complaint? Base: 490 **Q21.** How much effort did you personally have to put in to resolve your complaint? Base: 527

While over a third agree the Rail Ombudsman is well signposted, a

notable proportion state it wasn't signposted at all

The Rail Ombudsman was well signposted by the Rail Operating Company...



Change in %pt (pp) vs. 2023



Q6. How strongly do you agree or disagree that the Rail Ombudsman was well signposted by the Train Operating Company? Base: All responding (753) **Q7.** At what point were you told about the Rail Ombudsman during the complaint process with the Train Operating Company? Base:: All responding (704)

Point at which Rail Consumers were told about the Rail Ombudsman



When the complaint needed escalating beyond the Rail Operator

7% = vs 2023

Told about the Rail Ombudsman when first complained to the Rail Operator

18% +1pp vs 2023

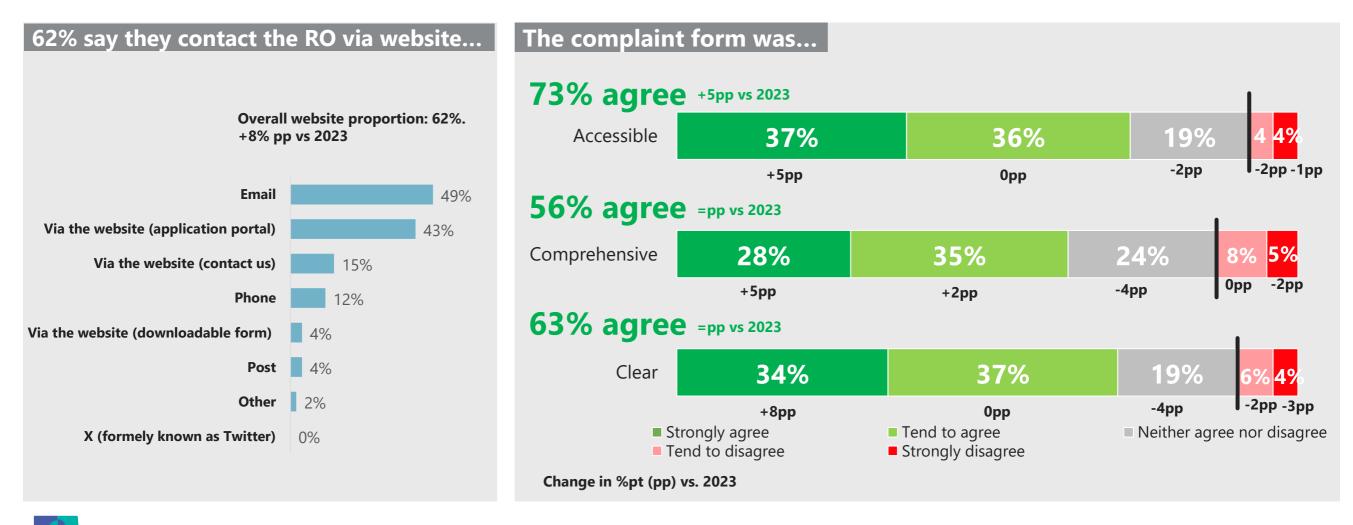
During the complaints process

39% +1pp vs 2023

It wasn't signposted

Six in ten consumers are now making first contact via the website;

most people agree the complaint form is accessible and clear



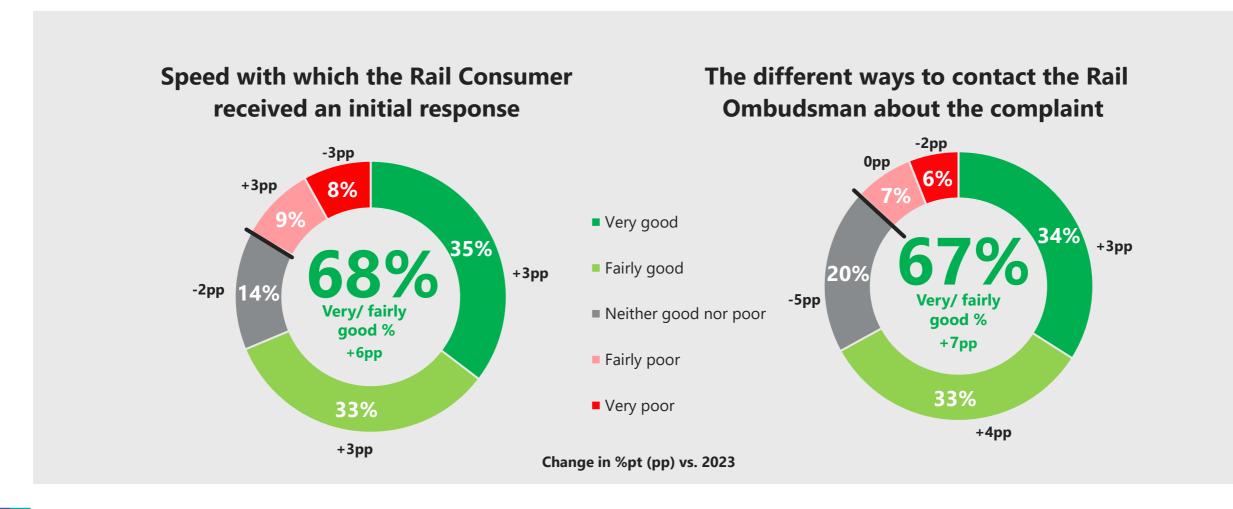


Q8. Which of the following methods did you use to contact or make a complaint with the Rail Ombudsman? Base: Cases dealt with by the Rail Ombudsman (529)

Q9. To what extent do you agree or disagree that the initial complaint form was... Base: Cases dealt with by the Rail Ombudsman (514-490)

The proportion of respondents rating speed of initial response and range

of contact methods as fairly/very good has increased



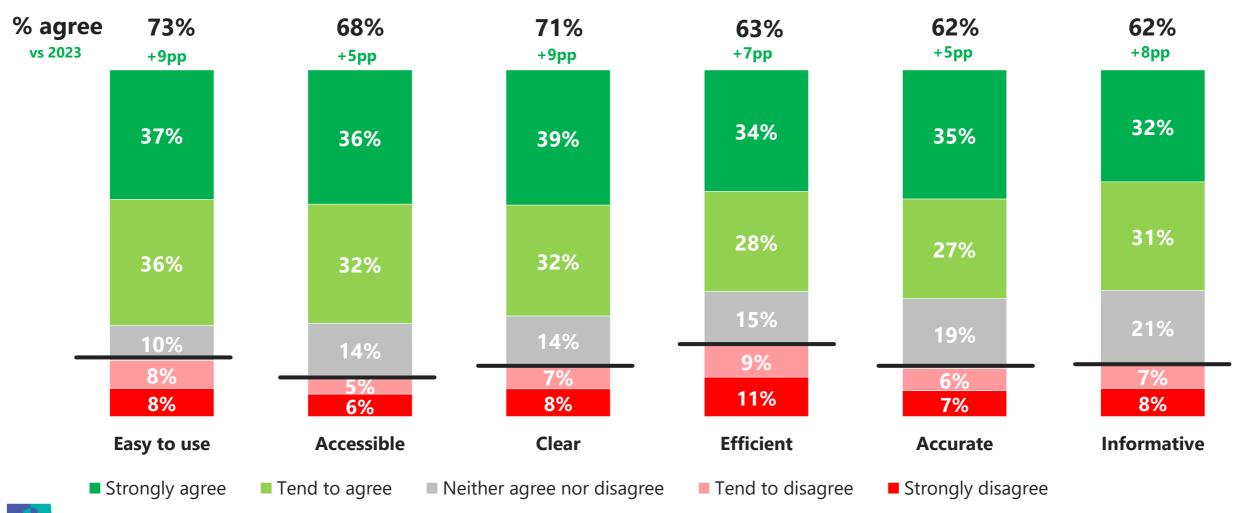


Q10. How would you rate the following aspects of your initial contact with the Rail Ombudsman? Base: Cases dealt with by the Rail Ombudsman (527); The different ways to contact the RO, Base (491), Speed (519)

The application portal comes across as easy, accessible and clear, with

higher scores than last year

The online application portal was...

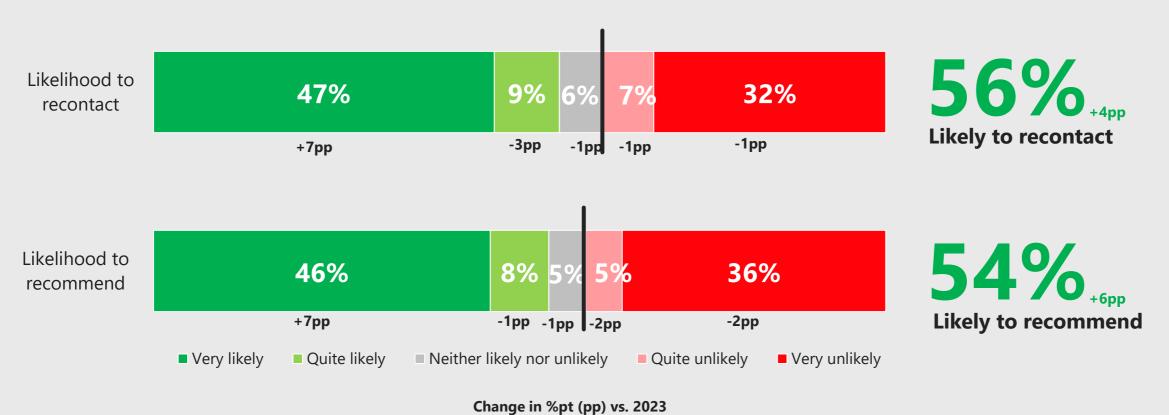


Ipsos

Q17. To what extent do you agree or disagree that the online application portal is..... Base: Online Application Portal (229)

Likelihood to recontact or recommend remains stable at around 1/2

Based on the experience...



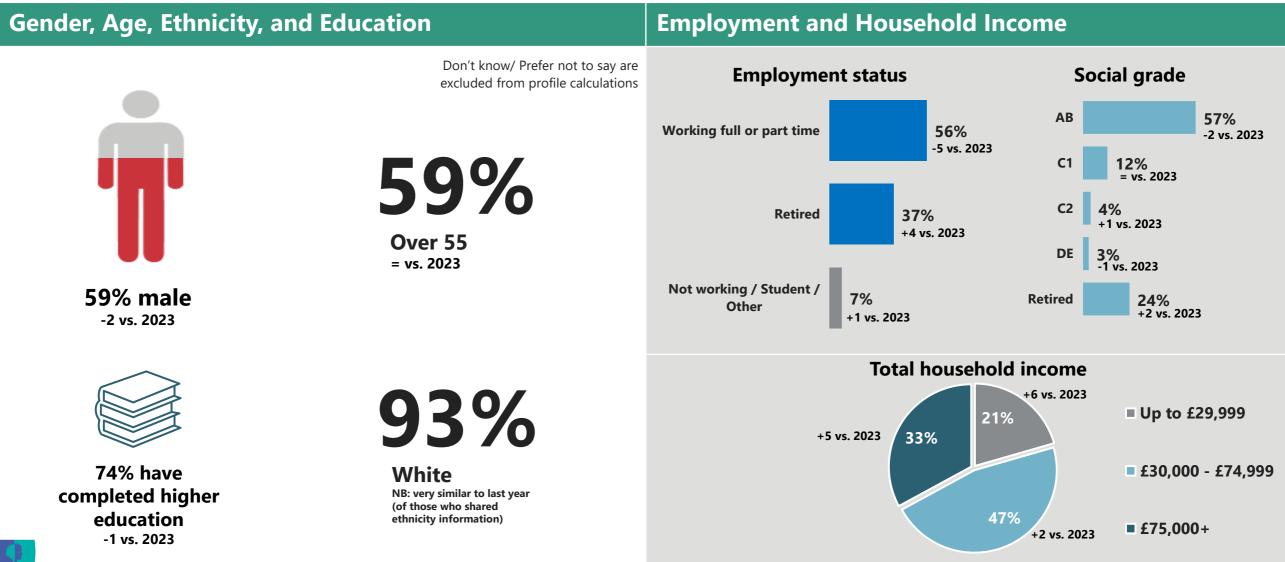


Q22. Based on your recent experience, how likely or unlikely are you to contact the Rail Ombudsman again if you had another complaint? (516).

Q23. Based on your recent experience, how likely or unlikely are you to recommend the Rail Ombudsman to someone who has a complaint? Base: Cases dealt with by the Rail Ombudsman (522)

The survey complainant profile skews towards older, higher educated,

wealthier consumers



Note: The respondent profile in this survey is not necessarily representative of Rail Ombudsman users overall, since there are characteristics about complainants which are unknown. As a point of comparison, the Office of Rail and Road (ORR) has profiled the GB rail population, which can be found here: ORR Data



psos

Note: Social grade classification: AB: Higher/Intermediate managerial/Admin/Professional; C1: Supervisor/Junior/Administrative;

C2: Skilled manual occupations; DE: Semiskilled/Unskilled/Unemployed. Base: Cases dealt with the Ombudsman (529)

Middle class complainants have higher expectations and a more critical view, potentially due to a 'higher investment' / expectations of rail travel

% agree or strongly agree the RO is fair +9pp +13pp -1pp +11pp 70% **61%** 50% 50% Chief income Chief income Chief income Chief income earner is retired earner is DE earner is C1 earner is AB Limited base (n=12)

% agree or strongly agree the RO is balanced +10pp +8pp -3pp +9pp 57% 60% 48% 45% Chief income Chief income Chief income Chief income earner is retired earner is DE earner is C1 earner is AB Limited base (n=12)

Why could AB households be scoring the complainant process lower?

AB households may be regular users of, and high spenders on, rail travel. This sense of 'high investment' (of time, money and emotion) could raise expectations of fair and swift processes and outcomes when complaints arise.

Change in %pt (pp) vs. 2023

Note: Social grade classification: AB: Higher/Intermediate managerial/Admin/Professional; C1: Supervisor/Junior/Administrative; C2: Skilled manual occupations; DE: Semiskilled/ Unskilled/Unemployed. Base: Cases dealt with the Ombudsman (AB: 240, C1: 52, DE: 12, Retired: 99.)

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The Rail Ombudsman is perceived similarly among those with a disability

and those without

One in six consumers have a disability and the majority do not require reasonable adjustments, though of the small number who do, there are a few people who said these weren't made

Physical or mental health conditions or illnesses





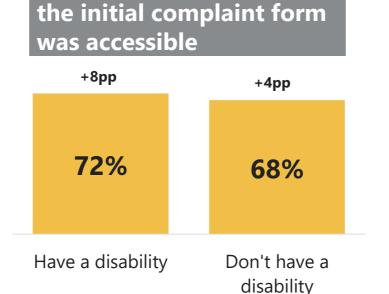
Q32. Do you have any physical or mental health conditions or illnesses lasting or expected to last for 12 months or more? Base: Cases dealt with by the Rail Ombudsman (529)
 Q1. Taking everything into consideration how would you rate your overall experience with the Rail Ombudsman? Base: All who have a disability (92)
 Q34. Have you ever needed reasonable adjustments to take account of your disability needs when accessing the Rail Ombudsman's services? Base: All who have a disability (92)
 Q35: Were these adjustments made? Base: all who needed reasonable adjustment (7 : 6 said adjustments were made, 1 said adjustments were not made)

Across all dimensions of accessibility, the Rail Ombudsman is perceived

similarly, for those with a disability as those without

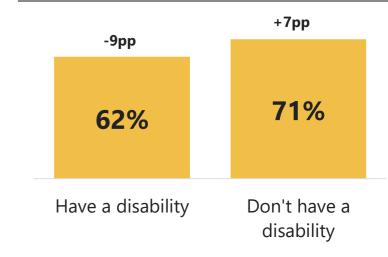
% agree or strongly agree the RO is accessible





% agree or strongly agree

% agree or strongly agree the online application portal was accessible



Change in %pt (pp) vs. 2023



Q4. Taking into account your overall experience, how strongly do you agree or disagree that the Rail Ombudsman is... Base: Cases dealt with by the Rail Ombudsman (529); All who have a disability (92), All who do not have a disability (376) **Q9.** To what extent do you agree or disagree that the initial complaint form was accessible (i.e. offered in a format which I could use, read and understand). Base: Cases dealt with by the Rail Ombudsman (529); All who have a disability (92), All who have a disabilit

Q17. To what extent do you agree or disagree that the online application portal is accessible Base: all who used the website via the online/ application portal to contact or make a complaint with the Rail Ombudsman (229)

Those with a disability who feel the Rail Ombudsman is not accessible

cite a range of reasons linked to understanding needs

⁴⁴ They took care to understand the case properly-it was very complicated by the time it got to them! They did not give up, despite the obfuscation they got from {Train Operating Company].
Complex case

Simple to use, replied very quickly. Explanation was easy to understand.

Simple case 55

It's only accessible if you have got the internet - I was looking for a phone number to call, I wasn't well at the time and wanted to be able to call someone. The process was very long.
Complex case

It can't be accessible if you need to get things from a train company that won't give you the details. Simple case

6 No notifications of emails, no timeline of emails expected - this could be more fluid and for those not computer literate, what a barrier this is.
Complex case



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Q2a. Why did you rate your experience of the Rail Ombudsman positively? Base: 267

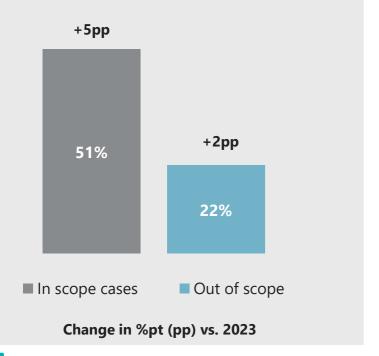
Q30. Can you tell us why you disagree that the Rail Ombudsman is accessible? Base: all who slightly disagree or strongly disagree that the Rail Ombudsman is accessible and have a disability (16)

In addition to cases dealt with by the Rail Ombudsman, we also surveyed Rail Consumers whose cases were out of scope

Whilst Out of Scope consumers remain less satisfied overall, In Scope and

Out of Scope are slightly more positive about their experience vs. 2023

Overall experience % good



Why do you rate your experience positively?

"

I contacted the Ombudsman about a penalty. Ultimately, it was outside its jurisdiction; but I was helped to continue my enquiry with another agency very well. ⁷⁷

Out of Scope

Why do you rate your experience negatively?

"

I was told that was not their problem. I was offered no alternative routes or paths of enquiry."

"

Out of Scope

Q1. Taking everything into consideration how would you rate your overall experience with the Rail Ombudsman? Base: Cases dealt with by the Rail Ombudsman (527), Out of scope (278)

THANK YOU

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